Notice and Request for Comments

Draft Regulation to amend Regulation 54-101 respecting Communication with Beneficial Owners of Securities of a Reporting Issuer

Draft Policy Statement to Regulation 54-101 respecting Communication with Beneficial Owners of Securities of a Reporting Issuer

Draft Regulation to amend Regulation 51-102 respecting Continuous Disclosure **Obligations**

Draft Policy Statement to Regulation 51-102 respecting Continuous Disclosure **Obligations**

June 17, 2011

Introduction

We, the members of the Canadian Securities Administrators (the CSA), are publishing for a 60-day comment period revised versions of proposals (the Proposals) intended to improve the process by which reporting issuers send proxy-related materials to and solicit voting instructions from registered holders and beneficial owners of their securities (the Shareholder Voting Communication Process).

Specifically, we are publishing the following materials (the **Revised Materials**):

- a revised version of draft Regulation to amend Regulation 54-101 respecting Communication with Beneficial Owners of Securities of a Reporting Issuer and the related forms (**Regulation 54-101**);
- a revised underlined version of draft Policy Statement to Regulation 54-101 respecting Communication with Beneficial Owners of Securities of a Reporting Issuer (Policy Statement 54-101);
- a revised version of draft Regulation to amend Regulation 51-102 respecting Continuous Disclosure Obligations, including Form 51-102F5 (Form 51-102F5) (collectively, Regulation 51-102);
- a revised underlined version of draft Policy Statement to Regulation 51-102 respecting Continuous Disclosure Obligations (Policy Statement 51-102).

The original versions of the above materials (the Original Materials) were first published on April 9, 2010. We received 27 comment letters. A summary of the comments we received and our responses to those comments are included in Schedule A.

The Original Materials also included proposed amendments to National Policy 11-201 Delivery of Documents by Electronic Means (NP 11-201). We are not publishing revised amendments to NP 11-201 at this time. An amended and restated version of NP 11-201 (Proposed New NP 11-201) was published for comment on April 29, 2011. We will consider at a later date what, if any, additional changes to Proposed New NP 11-201 should be made in connection with the Proposals.

The Revised Materials are published with this Notice. Certain jurisdictions may also include additional local information.

The Revised Materials will also be available on websites of CSA jurisdictions, including:

www.lautorite.qc.ca www.albertasecurities.com www.bcsc.bc.ca

www.gov.ns.ca/nssc www.nbsc-cvmnb.ca www.osc.gov.on.ca www.sfsc.gov.sk.ca www.msc.gov.mb.ca

For more information on the comment process, see below under "How to provide your comments on the Revised Materials".

Substance and purpose of the Proposals and the Revised Materials

The most significant features of the Proposals are as follows:

- providing reporting issuers with a new "notice-and-access" mechanism to send proxy-related materials to registered holders and beneficial owners of securities, collectively shareholders;
- simplifying the process by which beneficial owners are appointed as proxy holders in order to attend and vote at shareholder meetings; and
- requiring reporting issuers to provide enhanced disclosure regarding the beneficial owner voting process.

The Revised Materials contain proposed changes affecting these three features of the Proposals, which we describe below. We also briefly describe additional changes to other aspects of the Original Materials.

Changes to notice-and-access (proposed sections 2.7.1 to 2.7.6 of Regulation 54-101; proposed sections 9.1.1 to 9.1.6 of Regulation 51-102)

Under notice-and-access, a reporting issuer would be permitted to deliver proxyrelated materials by sending a notice package to shareholders containing the following:

- a notice to shareholders informing them that proxy-related materials have been filed on SEDAR and posted on another non-SEDAR website and explaining how to access them; and
- the relevant voting document (a proxy, Form 54-101F6 or Form 54-101F7, as applicable).

The notice package would not contain the information circular. Instead, the information circular would be filed on SEDAR and also posted on a non-SEDAR website. A shareholder could request that a paper copy of the information circular be mailed to the shareholder free of charge.

We continue to take the view that properly designed notice-and-access procedures can enhance the Shareholder Voting Communication Process as well as increase the overall efficiencies of the system. We now propose several changes to our original proposal in response to the comments we received, as well as our ongoing examination of the Shareholder Voting Communication Process.

Reporting issuers other than investment funds can use noticeand-access for all meetings

The original notice-and-access proposal would not have permitted reporting issuers to use notice-and-access for "special meetings" as defined in Regulation 54-101. We now propose that notice-and-access be permitted for all meetings of reporting issuers that are not investment funds. See proposed section 2.7.1 of Regulation 54-101 and proposed section 9.1.1 of Regulation 51-102.

This proposed change is intended to address concerns that restricting notice-andaccess to meetings that are not special meetings:

- adds an additional layer of complexity to the voting process and may cause shareholder confusion;
- implies that "routine" annual matters such as director elections and auditor appointments are not important; and
 - limits the potential efficiencies that can be realized by notice-and-access.

The proposed change also excludes investment funds from using notice-andaccess. We did not explicitly request comment on, nor did we receive any comments that specifically addressed, the issue of whether investment fund reporting issuers should also be permitted to use notice-and-access for meetings. We would like to consider further and seek feedback on the appropriate form and content of notice for meetings involving investment funds, particularly those involving fundamental changes to an investment fund.

We also propose additional policy statement guidance on factors that reporting issuers should take into account when deciding when and how to use notice-and-access. Factors include:

- the nature of the meeting business; and
- whether notice-and-access resulted in material declines in shareholder voting rates where it was used for prior meetings.

Reporting issuers must provide advance notice of their first use of notice-and-access and disclosure and provide information regarding use of noticeand-access in the notification of meeting and record dates

The original notice-and-access proposal would have permitted a reporting issuer to use notice-and-access without giving shareholders any prior notification. This raises concerns that a shareholder who receives a notice package for the first time would be confused about what he or she is being sent.

We now propose that prior to using notice-and-access for the first time, a reporting issuer must provide advance notice that it intends to do so three to six months before the meeting. The issuer must issue a news release and post information regarding notice-and-access on a website that is not SEDAR. See proposed section 2.7.2 of Regulation 54-101 and proposed section 9.1.2 of Regulation 51-102.

We also no longer propose to require that each time a reporting issuer uses noticeand-access it issue a news release disclosing that fact at least 30 days before the meeting. We now propose that the reporting issuer state its intention to use notice-and-access in the notification of meeting and record dates required by section 2.2 of Regulation 54-101.

In addition, we provide policy statement guidance encouraging issuers to consider what additional methods of advance notice are appropriate, such as a mailing in advance of the meeting.

Reporting issuers must provide explanatory material regarding notice-and-access in the notice package

The original notice-and-access proposal did not require that any explanatory material regarding notice-and-access be included in the notice package. We now think that shareholders who receive a notice package always should have basic information about notice-and-access as part of the notice package.

We now propose that a reporting issuer must include a plain-language explanation of notice-and-access in the notice package that is sent to shareholders. The reporting issuer must also post the explanation on the website where the full set of proxy materials is posted. See proposed subparagraph 2.7.1(1)(a)(ii) of Regulation 54-101, and proposed subparagraph 9.1.1(1)(a)(ii) of Regulation 51-102.

Reporting issuers cannot include additional material in the notice package other than explanatory material regarding notice-and-access

The original notice-and-access proposal would have permitted reporting issuers to include additional material regarding the meeting (but not an information circular) in the notice package. We now propose to restrict a reporting issuer from including such additional material in the notice package unless a copy of the information circular is also included. We are concerned that provision of such additional material without an information circular encourages shareholders to only read the additional material without referring to the information circular.

Inclusion of paper copies of the information circular with the notice package pursuant to standing instructions

The original notice-and-access proposal did not explicitly address whether it was permissible for a shareholder to provide annual or standing instructions to receive a paper copy of the information circular where a reporting issuer uses notice-and-access. Under the original proposal, the only specified method by which a shareholder could obtain a paper copy of the information circular was to contact the reporting issuer (or the reporting issuer's service provider) to request a paper copy after the notice package had been sent

We now think that shareholders should be able to request that a paper copy of the information circular be automatically included with the notice package. Having the information circular automatically included, as opposed to having to wait until the notice package has been sent out, is more user-friendly to shareholders. Standing instructions also provide reporting issuers with information that can assist them in planning print volumes.

We therefore propose that reporting issuers be permitted to obtain standing instructions from registered holders, and intermediaries be permitted to obtain standing instructions from beneficial owners. Where a reporting issuer or intermediary obtains such instructions, they must comply with these instructions. We also impose obligations on reporting issuers and intermediaries to facilitate compliance with these standing instructions once they have been obtained. See proposed section 2.7.6 of Regulation 54-101 and proposed section 9.1.5 of Regulation 51-102.

(vi) Inclusion of paper copies of the information circular with the notice package where annual financial statements and MD&A are requested and sent as part of proxy-related materials

Section 4.6 of Regulation 51-102 establishes an annual request form mechanism for shareholders to request copies of a reporting issuer's annual financial statements and annual MD&A for the following year. These documents are generally found in an annual report, so for ease of reference, we will use the term annual report to refer to those documents.

If a reporting issuer does not send the annual report to all shareholders, the reporting issuer must send the annual request form to its shareholders to enable shareholders to request the annual report for the following financial year. In practice, service providers have integrated the annual request form mechanism with the Shareholder Communication Voting Process by:

We note that data from the U.S. suggests that where retail beneficial owners receive full packages of materials as a result of standing instructions, their rate of vote return is extremely high. 60% of beneficial owner accounts that received full packages as a result of standing instructions voted, as compared to approximately 19% of beneficial owner accounts where notice-and-access was not used. See "Notice and Access: Statistical Overview of Use with Beneficial Shareholders As of December 31, 2010." Slides available at http://www.broadridge.com/notice-and-access/index.asp.

- incorporating the annual request form into the proxy or the voting instruction form sent as part of proxy-related materials to shareholders. This avoids a separate mailing of the request form; and
- where the annual report has been requested, automatically inserting the annual report into the proxy-related materials sent to the relevant shareholders. This avoids a separate mailing of the annual report.

We also encourage reporting issuers to send their audited annual financial statements or annual report at the same time as other proxy-related materials. See section 7.2 of Policy Statement 54-101.

We have received feedback from Broadridge Investor Communications Corporation, the primary intermediary service provider, that in order to facilitate the efficient integration of the annual request form mechanism with the Shareholder Communication Voting Process, annual instructions to receive the annual report should also constitute instructions to include a paper copy of the information circular where the reporting issuer uses notice-and-access. Conversely, standing instructions to receive paper copies of the information circular as part of the notice package should also constitute instructions to include the annual report as part of the notice package.

If the instructions were not integrated in the above fashion, service providers would need to modify the existing infrastructure to accommodate four types of notice packages:

- notice package without paper copy of information circular and annual report:
 - notice package with paper copy of information circular;
 - notice package with paper copy of annual report; and
 - notice packages with paper copy of information circular and annual report.

In contrast, integrating the instructions as requested would reduce the types of notice packages to two:

- notice package without paper copy of information circular and annual report;
 - notice package with paper copy of information circular and annual report.

Having two types of notice packages would be simpler to design, implement and maintain.

We do not have any concerns with automatically including a paper information circular with the notice package for those shareholders who have requested to receive the annual report, and therefore propose that section 4.6 of Regulation 51-102 be amended so that paper copies of the information circular will be included with the notice package where the annual report is requested and sent as part of proxy-related materials.

However, we are not proposing at this time to explicitly prescribe the converse, i.e., the automatic inclusion of an annual report with the notice package where a paper information circular is included pursuant to standing instructions. While we acknowledge that having two types of notice packages would be simpler to design, implement and maintain, we would appreciate additional input from stakeholders before proposing such a change. Is it reasonable to infer that a shareholder who wishes to receive a paper copy of the information circular would also wish to receive the annual report?

(vii) Stratification

The original notice-and-access proposal contemplated that a reporting issuer could choose to send a notice package to some shareholders, and send a standard package (which would contain the notice of meeting, voting document and information circular) to

We now propose that where a reporting issuer uses notice-and-access, it must send the same basic notice package containing the required notice, the voting document, and the explanation of notice-and-access to all shareholders. However, the notice package for those shareholders who have provided standing instructions and who have provided annual instructions (as discussed above) would also include the paper copy of the information circular.

We refer to the process of including a paper copy of the information circular in the notice package as "stratification", and have added a new definition in subsection 1(1) of Regulation 54-101 and subsection 1.1(1) of Regulation 51-102.

We do not propose at this time to prescribe other criteria for when stratification can be used by a reporting issuer. We would require reporting issuers to disclose whether they are using stratification, and what criteria they are applying to determine which shareholders will receive a paper copy of the information circular. However, we are proposing policy statement guidance that states our expectation that a reporting issuer that uses stratification for purposes other than complying with shareholder instructions would do so in order to enhance effective communication, and not to disenfranchise shareholders.² The guidance also explains that we would not mandate the provision of stratification by reporting issuers or intermediaries, other than in order to comply with standing instructions or annual requests for paper copies of information circulars that they may have chosen to obtain from registered holders or beneficial owners. We expect any additional stratification criteria will evolve through market demand and practice, and we will monitor developments in this area.

(viii) The proposed exemption for delivery of proxy-related materials using US notice-and-access is available only to SEC issuers with a limited Canadian presence

The original notice-and-access proposal would have exempted reporting issuers who are SEC issuers from the obligation to deliver proxy-related materials to beneficial owners under Regulation 54-101 where they use the notice-and-access process prescribed by the SEC (U.S. notice-and-access). A similar exemption was proposed in respect of registered holders. We propose to amend the exemption to clarify that it is available only to SEC issuers with a limited Canadian presence. We also are exempting intermediaries who deliver proxy-related materials on behalf of the issuer using U.S. notice-and-access from their obligations under Regulation 54-101. See section 9.1.1 of Regulation 54-101 and section 9.1.6 of Regulation 51-102.

Methods for sending notice package

The original notice-and-access proposal contemplated that issuers would deliver the notice package either using:

- prepaid mail, courier or the equivalent; or
- any other method previously consented to by the shareholder.

One example of how stratification could enhance communication is where a reporting issuer wishes to send proxy-related materials to all its beneficial owners, including those who have declined to receive materials (declining beneficial owners). These declining beneficial owners could be sent a notice package only, while the reporting issuer would send other beneficial owners who wished to receive all materials the notice package and the information circular. All beneficial owners thus would receive the documentation necessary to vote, but those declining to receive materials would not receive a paper copy of the information circular unless they requested it.

We now propose to remove the reference to "any other method previously consented to by the shareholder", as it was not clear what such methods would be and how in practice they could be used to send the notice package. The revised provisions now only refer to sending the notice package by prepaid mail, courier or the equivalent. See paragraph 7.1(1)(b) of Regulation 54-101 and paragraph 9.1.1(1)(c) Regulation 51-102.

However, a reporting issuer's decision to use notice-and-access would not preclude a shareholder from also being sent proxy-related materials using an alternate method to which the shareholder previously has consented. See section 2.7.5 of Regulation 54-101 and section 9.14 of Regulation 51-102. For example, our understanding is that one or more service providers acting on behalf of reporting issuers or intermediaries have previously obtained consents from shareholders for proxy-related materials to be sent by email (with links to the materials included in the body of the email). This delivery method would still be available to issuers and intermediaries even if notice-and-access is used.

Specific times by which a reporting issuer must provide (x) materials for forwarding to proximate intermediaries

The original notice-and-access proposal did not mandate specific times by which a reporting issuer would have to provide the documents for the notice package to proximate intermediaries for forwarding. We now propose specific timelines: three business days before the 30th day before the date fixed for the meeting where materials are sent by first class mail, courier or the equivalent, and four business days before the 30th day in the case of other types of prepaid mail. See subsection 2.12(3) of Regulation 54-101.

We provide guidance in Policy Statement 54-101 that "first class mail" is the equivalent of Canada Post Lettermail.

(xi) Methods and timing for fulfilling request for paper information circulars

We propose that there be two different sets of fulfillment requirements for requests received prior to the date of the meeting, and on or after the date of the meeting. Where the request is received prior to the date of the meeting, the paper information circular must be sent by first class mail, courier or the equivalent within three business days. Where the request is received on or after the date of the meeting, and within one year of the information circular being filed, the paper information circular must be sent by prepaid mail, courier or the equivalent within 10 calendar days. Requests for a paper copy of the information circular do not need to be fulfilled more than one year after the date of the applicable meeting. See paragraph 2.7.1(1)(f) of Regulation 54-101.

(xii) Other changes to the notice-and-access proposal

We are also making the following additional changes to the notice-and-access proposal:

- The information circular and other documents in the notice package must be filed on SEDAR and posted on a non-SEDAR website on or before the day that the reporting issuer sends the notice package (paragraph 2.7.1(1)(d) of Regulation 54-101). The original proposal that the posting had to occur on the same day as the sending of the notice package meant that reporting issuers potentially would have to choose between mailing the annual financial statements and annual MD&A with the notice package, and incorporating by reference the information circular in the AIF.
- We have modified the provisions that restrict information gathering by reporting issuers who receive requests for paper copies of information circulars or via the non-SEDAR website so that the prohibitions address intentional information gathering by the reporting issuer (section 2.7.3 of Regulation 54-101). Intentional information gathering can be contrasted with situations where information is volunteered by a

Simplification of beneficial owner proxy appointment process (sections 2.18 and 4.5 of Regulation 54-101)

Authority to act for and on behalf of the beneficial owner in respect of all matters that may come before the meeting

The Original Materials proposed the repeal of the provisions relating to legal proxies, and replaced them with a provision that requires intermediaries and management as applicable to appoint a beneficial owner (or another person designated by the beneficial owner) as proxy holder to attend and vote at the meeting, if requested by the beneficial owner. However, there was no explicit requirement that an intermediary or reporting issuer management give discretionary authority to a beneficial owner to vote on all matters that would come before the meeting. The lack of an explicit requirement would permit an intermediary or management to limit the scope of voting authority to only those matters identified in the voting instruction form, and therefore potentially prevent the beneficial owner from voting on important matters that might come before the meeting but that were not set out in the voting instruction form.

We therefore propose that unless a beneficial owner has instructed otherwise, where an intermediary appoints a beneficial owner or a nominee of the beneficial owner as a proxy holder, the beneficial owner or nominee also must be given authority to attend, vote and otherwise act for and on behalf of the intermediary (or the issuer's management, where the reporting issuer is sending proxy-related materials directly to NOBOs) in respect of all matters that may come before the applicable meeting and at any adjournment or continuance.

We also propose consequential changes to the instructions regarding attending and voting at a meeting in Form 54-101F6 and Form 54-101F7.

Deposit of proxy prior to proxy cut-off

The Original Materials proposed to require an intermediary (or if applicable the reporting issuer) to deposit any proxy appointing a beneficial owner as a proxy holder within any time specified under corporate law for the deposit of proxies (a proxy cutoff). We propose to modify this requirement so that it applies only where the intermediary or reporting issuer (as the case may be) obtains the instructions from the beneficial owner to appoint it as proxy holder at least one business day before the proxy

Enhanced disclosure of voting process (subsection 2.2(2) of Regulation (c) 54-101)

We propose to add a requirement that the notification of meeting and record dates under subsection 2.2(2) of Regulation 54-101 also include disclosure regarding the reporting issuer's use of notice-and-access, whether it is sending proxy-related materials directly to NOBOs, and whether it intends to pay for delivery of proxy-related materials directly to OBOs. We think that including this information in the notification will enhance the transparency of the voting process. This requirement is in addition to the requirement to disclose the above information in the information circular if applicable.

Other changes to Regulation 54-101

We propose several other changes in respect of the amendments to Regulation 54-101:

Subsection 2.5(4): We propose that a reporting issuer or person retained by the reporting issuer may request beneficial ownership information for the purpose of obtaining a NOBO list, if the intermediary to whom the request is being made reasonably believes that the person making the request has the technological capacity to receive the

NOBO list. We think this change balances the concern with opening up the entire process of obtaining beneficial ownership information with streamlining the process for obtaining NOBO lists. It also enables the entity in the best position to assess a requester's technological capacity to receive the NOBO list to make that assessment.

- Removal of proposed changes to processing times in section 2.12: We no longer propose to have a single three-day processing time for proxy-related materials sent indirectly by prepaid mail. We are retaining the existing provision, which requires an additional day for processing proxy-related materials that are not sent by first class mail.
- Subsections 2.18(5) and 5.4(4): We propose to clarify that the confirmation provided to the intermediary must identify the specific meeting to which the confirmation applies, but is not required to specify each proxy appointment.
- Subsection 2.20(a.1) of Regulation 54-101: We propose to clarify that where a reporting issuer uses notice and access, a reporting issuer can abridge the record date for notice to not less than 30 days before the meeting date, and the sending of the notification of meeting and record dates under section 2.2 to not less than 30 days before the date of the meeting. This is to enable shareholders to have sufficient time to request and receive a paper copy of the information circular in advance of the meeting, if they wish to receive one.
- Removal of certain proposed record keeping requirements: We are removing the proposed requirements for issuers and intermediaries to retain a record of each Form 54-101F6 or Form 54-101F7 sent and the date and time of any voting instructions, including proxy appointment instructions, at this time. We will consider the broader issue of record-keeping generally in the proxy voting system at another time.
- Form 54-101F2 Request for Beneficial Ownership Information: We propose to amend the form to require the reporting issuer to state whether it is using notice-and-access, and any stratification criteria being used.

3. Other possible reforms to the proxy voting process

We received a number of comments on possible reforms to the proxy voting process which are set out and discussed in Schedule A. We thank all the commentators for their feedback. We are not at this stage publishing any specific regulatory proposals, other than the Proposals, in response to the comments we received. However, we continue to assess the proxy voting process, and may publish additional materials for consultation at a later date. We note that the proxy voting system is complex, and changes intended to improve one part of the system can cause "ripple effects" on other parts. Any proposed reforms must be carefully designed in order to minimize the likelihood of unintended consequences.

How to provide your comments on the Revised Materials

You must submit your comments in writing by August 16, 2011. If you are sending your comments by email, you should also send an electronic file containing the submissions in Microsoft Word.

Please address your comments to all of the CSA member commissions as follows:

British Columbia Securities Commission Alberta Securities Commission Saskatchewan Financial Services Commission - Securities Division Manitoba Securities Commission Ontario Securities Commission Autorité des marchés financiers New Brunswick Securities Commission Registrar of Securities, Prince Edward Island Nova Scotia Securities Commission Superintendent of Securities, Northwest Territories

Superintendent of Securities, Yukon Territory Superintendent of Securities, Nunavut

Please send you comments only to the addresses below. Your comments will be forwarded to the remaining CSA jurisdictions.

Anne-Marie Beaudoin

Corporate Secretary

Autorité des marchés financiers 800, square Victoria, 22e étage C.P. 246, tour de la Bourse Montréal, Québec H4Z 1G3

Fax: 514-864-6381

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John Stevenson

Secretary

Ontario Securities Commission 20 Queen Street West 19th Floor, Box 55 Toronto, Ontario M5H 3S8 Fax: 416-593-2318

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Please note that all comments received during the comment period will be made publicly available. We cannot keep submissions confidential because securities legislation in certain provinces requires publication of a summary of the written comments received during the comment period.

We will post all comments received during the comment period to the OSC website at www.osc.gov.on.ca to improve the transparency of the policy-making process.

Questions

Please refer your questions to any of the following:

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Schedule A **Summary of Comments and Responses**

We received comment letters from the following:

British Columbia Investment Management Corporation

Broadridge Investor Communication Solutions Canada

Canadian Bankers Association

Canadian Coalition for Good Governance

Canadian Foundation for Advancement of Investors Rights

Canadian Oil Sands

Canadian Society of Corporate Secretaries

Computershare Trust Company of Canada

Davies Ward Phillips & Vineberg LLP

GG Consulting

Hermes Equity Ownership Services Limited

Investment Industry Association of Canada

Kempenfelt House Consulting Inc.

Kenmar Associates

Kingsdale Shareholder Services

Laurel Hill Advisory Group

Manitoba Telecom Services Inc.

Manulife Financial Corporation

Mouvement d'Education et de Défense des Actionnaires

Ontario Bar Association

Pension Investment Association of Canada

RBC Dominion Securities

Scotia Capital Inc.

Securities Transfer Association of Canada

Shareholder Association for Research and Education

TMX Group Inc.

TransCanada Corporation

Comments on the Original Materials A.

#	Issue/Comment	Response
Notice	e-and-Access	
1.	Whether notice-and-access generally is a positive development, particularly foretail investors	
	The majority of comments, including comments from reporting issuers, institutional shareholders, intermediaries and service providers, were generally supportive of notice-and-access as being a positive step toward encouraging proxy voting and making the system more efficient. A transfer agent group noted that in its view, the main cause for a decrease of retail voting in the U.S. was the absence of the voting instruction form	We continue to think that permitting issuers to use notice-and-access to send proxy-related materials can improve the beneficial owner communication process. We are, however, proposing several changes to the notice-and-access procedures we originally proposed in order to address concerns that notice-and-access will be an obstacle to voting, particularly by retail
	from the notice package. Several comment letters, however, recommended improvements be made to the proposed notice-and-access procedures, particularly a greater focus on shareholder education regarding notice-and-access. We received several comments from	shareholders. We now propose that reporting issuers who use notice-and-access must provide advance notification before they use notice-and-access for the first time; and explanatory material on notice-and-access must be included in the notice package along with the

#	Issue/Comment	Dasnansa
#	groups with a shareholder focus that	Response notice and voting instruction form.
	did not support notice-and-access.	nonce and voting instruction forill.
	Two commentators were very	We also propose to permit registered
	concerned that notice-and-access	holders and beneficial owners to
	would be an obstacle to informed	
		provide standing instructions on
	voting by requiring beneficial owners	whether they wish to receive paper
	to take additional steps to access the	copies of information circulars in all
	information circular. One of the commentators stated that fundamental	instances where a reporting issuer is
		using notice-and-access.
	changes needed to be made to the	
	procedures, and said that the proposal	
	as currently designed should not be	
	adopted.	
	We received one comment that was	
	neither in favour of nor opposed to	
	notice-and-access, but that	
	recommended that the CSA should	
	monitor the effect of notice-and-access	
	on the participation of Canadian retail	
	shareholders, with the aim of holding	
	voting participation rates at 2010	
	levels or increasing them.	
2.	Whether notice-and-access should be av	vailable for special meetings and
2.	Regulation 54-101	anabie for special meetings under
	Regulation 54-101	
	Only one comment supported	We agree with the large majority of
	restricting notice-and-access to	comments that notice-and-access
	meetings that are not special meetings	should be available for all meetings,
	under Regulation 54-101 and to only	not just special meetings. We
	extend it to all meetings until the	therefore propose to eliminate this
	impact of notice-and-access on voting	restriction. In addition, we also
	participation rates had been	propose additional policy statement
	demonstrated.	guidance on what factors reporting
		issuers should consider when deciding
	All other comments disagreed with	whether to use notice-and-access.
	restricting notice-and-access to	
	meetings that are not special meetings.	
	and the second s	
	The comments expressed the	
	following concerns regarding the	
	proposed restriction:	
	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
	(a) it would add an additional layer of	
	complexity to an already complex	
	system;	
	(b) the distinction between special and	
	non-special meetings is not	
	meaningful in many cases, as	
	controversial matters are often voted	
	on at non-special meetings (e.g., the	
	case of proxy contests);	
	r - J	
	(c) it could perpetuate a view that the	
	election of directors and	
	(re)appointment of auditors require	
1		
	less attention;	

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#	Issue/Comment	Response
	(d) it would significantly reduce the number of meetings for which notice-	
	and-access could be used, thus	
	significantly reducing the efficiency	
	gains for the beneficial owner	
	communication process.	
	communication process.	
3.	Whether there should be a prescribed fo	orm of notice
	Comments were divided on this issue.	Regardless of whether commentators supported a prescribed or standardized
	Those who supported a prescribed or	form, all commentators appeared to
	standardized form of notice expressed	agree that the notice should contain
	concern that lack of specific	basic information about the matters to
	requirements could create	be voted on, and that investor
	inconsistency between proxy-related	confusion should be minimized.
	materials and result in shareholder	
	confusion.	With the above objectives in mind, we
		have revised the proposal to specify
	Those who did not think that a	that the notice must only state certain
	prescribed or standardized form was	information. With respect to matters
	necessary noted that as long as the	being voted on at the meeting, the
	basic information about matters to be voted on was provided, it would be	notice must only state each matter or group of related matters to be voted on
	appropriate to provide additional	as identified in the form of proxy. This
	information.	will facilitate consistency between the
	mormation.	notice and other proxy-related
		materials, as well as standardization of
		the notice among issuers, both of
		which are intended to minimize
		investor confusion. We also propose
		policy statement guidance that states
		our expectations that reporting issuers
		draft the items to be voted on in the
		proxy in a clear and user-friendly
		manner.
4.	Whether additional information (that is provided with the notice	not an information circular) can be
	provided with the hotice	
	Comments were divided on this issue.	We think that permitting additional
	Most commentators shared a concern	materials to be included in the notice-
	that additional materials could be	and-access package without any
	confusing and in some cases,	prescribed rules around type, tone,
	intentionally or unintentionally	content and purpose could contribute
	inaccurate or misleading. One	to investor confusion. Furthermore,
	comment suggested mandating a plain	we are concerned that providing such
	language summary of the notice with	additional materials without the
	all relevant voting information.	information circular encourages
	Another comment suggested	shareholders not to review the
	prescribing rules regarding the type,	information circular. We therefore
	tone, content and purpose of	propose to prohibit additional material
	additional materials. One comment	from being included in the notice-and-
	also proposed requiring any additional	access package without an information
	materials to be provided to all	circular also being included.
	investors, regardless of how the	
	materials were delivered.	

#	Issue/Comment	Response
5.	Whether notice-and-access can be used	
3.	owners	
	owners	
	Comments were divided on this issue.	In order to minimize the complexity of
	Some comments expressed concern	the system and investor confusion, we
	that selective use of notice-and-access	propose that an issuer that uses notice-
	would be confusing to shareholders,	and-access under Regulation 54-
	and in some cases could be used to	101must use it in respect of all its
	manipulate voting outcomes by	beneficial owners (subject to any
	reporting issuers. Other comments	alternate delivery methods such as e-
	viewed selective use of notice-and-	mail delivery to which the shareholder
	access as being consistent with	has consented or may consent).
	effective communication with	However, the issuer can choose to
	shareholders while maximizing cost	include a paper copy of the
	efficiencies in the communication	information circular in the notice
	process.	package that is delivered to a subset of
		its shareholders. We have added a
	One comment noted that there is a	definition of "stratification" to
	distinction to be made between	describe these procedures.
	selective use of notice-and-access, and	-
	"stratification". Stratification refers to	We think that stratification as part of
	procedures whereby an issuer that uses	notice-and-access can be consistent
	notice-and-access includes paper	with effective communication while
	copies of the information circular in	maximizing cost efficiencies in the
	the notice package sent to a subset of	communication process. However, in
	beneficial owners.	order to increase transparency, we
		propose to require that stratification
		criteria be disclosed in the notification
		of meeting and record dates required
		by s. 2.2 of Regulation 54-101, the
		notice-and-access explanation
		required by s. 2.7.1(1)(a)(ii), and the
		information circular. We also propose
		policy statement guidance that states
		our expectation that a reporting issuer
		will use stratification in order to
		enhance effective communication, and
		not to disenfranchise shareholders.
6.	Costs and benefits of notice-and-access	
	Comments were divided on whether	Based on the comments, it appears
	notice-and-access would result in cost	that the potential for costs savings will
	savings to the Shareholder Voting	depend on a number of factors. For
	Communication Process. Some	example, one issuer provided an
	commentators were of the view that	estimate of \$75,000 to \$500,000 in
	notice-and-access would result in	savings (depending on the type of
	significant cost savings, while others	meeting), while another estimated
	were of the view that it would depend	savings of \$500,000 to \$700,000.
	on the particular circumstances of the	savings of \$300,000 to \$700,000.
	issuer. One commentator noted that	We acknowledge concerns that the
	notice-and-access also had costs	notice-and-access process not be
	associated with building and	overly complicated and expensive to
	maintaining the infrastructure, lost	design and maintain, and therefore
	economies of scale in printing and	have proposed a number of changes
	mailing materials and cost transfers to	that are intended to streamline and
	investors to access and print materials.	standardize the procedures. With
	In addition, several comments	regard to the issue of service provider
	expressed concern that potential cost	fees, we note that the use of notice-
	savings of notice-and-access would	and-access is voluntary, and that it is
	not be passed on to issuers absent	up to each reporting issuer to assess
l	not be pussed on to issue a dosent	ap to each reporting issuer to assess

#	Issue/Comment	Response
	regulatory intervention on fees	whether fees charged in connection
	charged by service providers.	with notice-and-access will be sufficiently offset by the savings
	An intermediary service provider	associated with printing and mailing.
	noted that on a proportional basis, the	
	opportunity for significant cost	
	savings for issuers in Canada is likely	
	to be less than that seen in the U.S.	
	Issuers in Canada have already received cost savings due to regulatory	
	changes. In particular, reporting	
	issuers are not required to send annual	
	financial statements and annual	
	MD&A to all registered holders and	
	beneficial owners if they use the	
	annual request form mechanism in	
	Regulation 51-102.	
	The same intermediary service	
	provider also noted that it is unclear at this stage whether building and	
	maintaining a notice-and-access	
	system is justified given the potential	
	number of corporations that may use	
	the proposed notice-and-access	
	procedures. It also noted that notice-	
	and-access as an additional option for	
	distribution of proxy-related materials,	
	can increase cost and complexity for	
	participants in the Shareholder Voting	
	Communication Process.	
7.	Whether notice-and-access is adequatel	y integrated with the process for
	requesting copies of financial statement	s and MD&A
	The comments received on this issue	We have made the following changes
	were divided, although a small	in response to the comments:
	majority took the view that the two	_
	processes could be better integrated.	(a) We propose to permit proxy-
		related materials to be filed on or prior
		to the day the notice is sent. This will
		enable a reporting issuer to both
		incorporate by reference the
		information circular in its AIF (by
		filing the information circular prior to filing its AIF, annual financial
		statements and annual MD&A); and
		send a single set of proxy-related
		materials that includes the annual
		financial statements and annual
		MD&A.
		(b) We propose to amend Regulation
		51-102 so that an annual request form
		used to request the annual financial
		statements and MD&A will also
		constitute a request for a paper copy of
		the information circular where the
		reporting issuer uses notice-and-
		access.
L		

#	Issue/Comment	Response
		(c) We propose to reduce the period that a reporting issuer is obligated to fulfil requests for annual or interim financial statements and annual or interim MD&A to one year from the date that the materials were filed, which is consistent with the proposed provision that a reporting issuer is only required to fulfil a request for a paper information circular one year from the date of the meeting to which it relates.
8.	Requirement that reporting issuer issue news release regarding use of notice- and-access	
	The majority of comments questioned the utility of the news release requirement. One comment noted that the information required in the news release should be drafted to refer to both registered holders and beneficial owners.	We propose several changes as to how shareholders learn about a reporting issuer's use of notice-and-access. First, we propose a new requirement that a reporting issuer provide advance notice three to six months before the first meeting where notice-and-access is used by issuing a news release and posting information on a website that is not SEDAR. Second, we propose that information regarding notice-and-access subsequently be disseminated in the notification of meeting required in s. 2.2(2) of Regulation 54-101. Finally, the information to be disclosed must be in respect of both registered holders and beneficial owners.
9.	Requirement that reporting issuer post non-SEDAR website	"document with same information" on
	One comment noted that this requirement should be redrafted to require that the reporting issuer post the "information circular" on the non-SEDAR website.	We are adopting the suggested change.
10.	Requirement that reporting issuer provi	
	One comment requested that this requirement be redrafted to clarify that the reporting issuer must provide the materials for forwarding, as the provision as currently drafted would require intermediaries to be responsible for producing the required notice.	We are adopting the suggested change.
11.	Requirement that requests for paper copwithin 3 business days	pies of information circular be fulfilled
	One comment recommended that the requirement should only apply if a request is received at least 3 business	In our view, it is appropriate for any request for an information circular that is received on or before a meeting date

#	Issue/Comment	Response
.,	days prior to the meeting. Another	to be fulfilled in a prompt manner. We
	comment requested that guidance be	therefore are not proposing to change
	provided on how to deal with last-	the 3 business day fulfillment
	minute requests.	requirement. We also propose to
		require that first class mail, courier or
		the equivalent be used in those cases.
		However, we propose to permit
		requests received after the date of the
		meeting to be fulfilled within 10
		calendar days and by prepaid mail
		other than first class mail, which is
		consistent with the new proposed
		fulfillment time frames for annual
		financial statements and annual
		MD&A. The new proposed mandatory
		notice-and-access explanation must
		contain information about when
		requests should be received in order
		for the requester to receive the paper
		copy in advance of any deadline for
		the submission of voting instructions
		and the date of the meeting.
12.	Requirement not to "obtain" informatio copies	n when fulfilling requests for paper
	One comment requested a change	We have adopted the suggested
	from the word "obtain" to "request".	change.
13.	Use of term "enable" in context of proh	:1::4:
13.	accessing website where materials are p	
	One comment stated that the proposed	We have adopted the suggested
	prohibition against a reporting issuer	change.
	using any means that would "enable"	
	the reporting issuer to identify a	
	person is too broad, and recommended	
	that the provision be changed to read	
	that the reporting issuer "must not	
	collect" such information.	
14.	Reporting issuer must send notice and p	ost materials on non-SEDAR website at
	least 30 days before the meeting and on	
	One comment stated that the 30-day	We are not adopting the suggestion
	period was too far in advance of the	regarding reducing the 30-day period
	meeting, and that sending of the notice	as we continue to take the view that 30
	and posting of materials should be	days is an appropriate period to
	able to take place at least 21 days	reasonably enable shareholders who
	before the meeting.	receive the notice to request and
		obtain a paper copy of the information
	One comment raised a concern that	circular if they wish.
	the requirement that the notice be sent	We have adopted the shore
	out on the same day that the proxy-	We have adopted the change
	related materials are made publicly	suggested to permit the proxy-related materials to be filed on SEDAR on or
	available through filing on SEDAR	
	could result in reporting issuers having to choose between mailing the annual	before the day the notice package is sent.
	financial statements and annual	Selit.
	MD&A with the notice, and	
	incorporating disclosure from the	
L	meetpotating discressive from the	

#	Issue/Comment	Response
	information circular in the AIF.	
15.	No specific time frame mandated for when intermediaries must receive notice materials for sending to beneficial owners	
	One comment recommended that there be a specific time frame mandated for when intermediaries must receive notice materials where the reporting issuer is sending the materials indirectly to beneficial owners.	We propose that the time frames now track the time frames that apply to standard mailings of proxy-related materials. See s. 2.12 of Regulation 54-101.
16.	No provision that permits beneficial owners to provide standing instructions to receive paper copy of information circular	
	Two comments suggested that there should be provision for beneficial owners to give standing instructions that they wish to receive paper copies of information circulars in every case. One commentator noted that under the SEC notice-and-access rules, investors are permitted to give standing instructions to receive paper copies of meeting materials, and that statistics indicate that those investor who give these instructions tend to vote more often than the average retail investor.	We are adopting this suggestion. We propose that reporting issuers be permitted to obtain standing instructions in respect of registered holders, and that intermediaries be permitted to obtain standing instructions in respect of beneficial owners. We considered proposing that reporting issuers be permitted to obtain standing instructions from beneficial owners, but were not able to envision how reporting issuers could implement a mechanism to obtain, maintain and execute such instructions given the current infrastructure whereby intermediaries are primarily responsible for collecting and maintaining beneficial owner shareholder communication data. We therefore are not proposing such a provision at this time.
17.	Reporting issuers who use notice-and-addelivery to OBOs	
	One comment stated that reporting issuers who use notice-and-access should be required to pay for delivery of the notice to OBOs. See also Issue/Comment 32, which relates to reporting issuers not being required to pay for delivery to OBOs generally.	We are not adopting this suggestion. The notice-and-access proposal is not intended to address the general question of how the cost of delivering proxy-related materials to OBOs should be allocated. However, we strongly encourage those reporting issuers who use notice-and-access to pay for delivery of the notice package to OBOs.
18.	Integrating other delivery methods with notice-and-access (s. 2.7(2)(c) and 4.2(2)(c) of Regulation 54-101 in the Original Materials)	
	One comment noted that it was unclear what other delivery methods are being contemplated and how they would be integrated into the beneficial owner communication process.	We are removing the originally proposed sections that enumerate the permitted delivery methods for proxyrelated materials as these provisions are no longer necessary. We also are removing the reference to delivery methods other than prepaid mail,

#	Issue/Comment	Response	
"	135uc/Comment	courier or the equivalent for the notice	
		package.	
19.	Exemption for SEC issuers who use U.S. notice-and-access		
	A comment identified several	The proposed exemption is revised as	
	technical issues with the proposed	follows:	
	exemption for SEC issuers, including		
	how the exemption would interact	(a) We propose to eliminate the	
	with the obligations of intermediaries	original condition that the SEC issuer	
	subject to obligations under Regulation 54-101, but who might not	obtain confirmation from each intermediary that it will "comply"	
	be subject to the U.S. notice-and-	with the U.S. notice-and-access rules,	
	access rules.	and replace it with a condition that the	
		issuer arrange with each intermediary	
		to send the materials using the U.S.	
		notice-and-access procedures;	
		(b) We narrow the application of the	
		exemption to SEC issuers that have a	
		limited Canadian presence;	
		-	
		(c) We expand the exemption to apply	
		to any intermediary that, at the request of an SEC issuer, uses U.S. notice-	
		and-access procedures to deliver	
		proxy-related materials to beneficial	
		owners.	
20.	No consequential amendments to Form	54-101F2	
20.	110 consequential amenaments to 1 orm	34 1011 2	
	Two comments requested that the	We are adopting this suggestion. We	
	Form 54-101F2 Request for Beneficial	note that some of the information	
	Ownership Information be amended to reflect the changes proposed in	listed is already required to be provided in Form 54-01F2, i.e., Items	
	Regulation 54-101 relating to notice-	7.4 and 10 of Part 1 – Reporting issuer	
	and-access and also require the issuer	Information.	
	to indicate which method(s) of		
	delivery were going to be used, i.e.,		
	direct delivery to NOBOs, indirect		
	delivery to both types of beneficial		
	owners, selective/complete use of N&A, etc.		
	,		
	peal of legal proxy provisions and appointment of beneficial owner or its nominee proxy holder		
21.		tion in a format that is acceptable to the	
	intermediary that reporting issuer will a	appoint the NOBO as proxy holder	
	where NOBO has so requested		
	One comment noted that the clause as	We removed the requirement that the	
	drafted could result in multiple	confirmation be in a format acceptable	
	confirmation formats, and	to the intermediary. We also have	
	recommended that it not be at the sole discretion of the intermediary.	added a new provision that clarifies that the confirmation does not need to	
	Furthermore, the clause as drafted also	specify every proxy appointment	
	could permit an intermediary to	submitted, and that it is sufficient	
	demand confirmation of every proxy	simply to identify the meeting to	
	appointment submitted on behalf of its	which the confirmation applies.	
	clients. This could create logistical		

#	Issue/Comment	Response
	issues, especially on meetings for large reporting issuers during the height of meeting season.	
22.	Beneficial owner or nominee that is appointed as proxy holder does not have power of attorney to act as principal with authority to vote on all matters before the meeting	
	Issuers should clearly outline in the information circular and on the form of proxy/VIF that the appointee will have authority to present matters to the meeting and to vote on all matters brought before the meeting. Furthermore, issuers should clearly state this fact in the voting instruction form/form of proxy and the information circular.	We have added a provision that the appointee has full authority to present matters to the meeting and vote on all matters that are presented at the meeting, even if these matters are not set out in the VIF or the information circular.
23.	No specific mechanism outlined for appointing a beneficial owner to attend and vote at a meeting	
	One comment requested that there should be a specific mechanism outlined in Regulation 54-101 for appointing a beneficial owner to attend and vote at a meeting.	We are not adopting this change. However, as we noted in the notice accompanying the Original Materials, the appointee system has been developed and in place for some time, and we are adding a discussion of it in the policy statement.
24.	Obligation to deposit proxy by proxy cu	t-off
	A comment requested that the requirement to deposit the proxy by the proxy cut-off pursuant to voting instructions from a beneficial owner only apply where the voting instructions were received at least one business day prior to the proxy cut-off.	We are adopting this suggestion. However, we propose policy statement guidance that we expect that reporting issuers and intermediaries will make best efforts to deposit the proxy even if the instructions are obtained less than one business day before the proxy cut-off.
Enhanc	ed disclosure of proxy voting process in	information circular
25.	Requirement to disclose where notice-an owners	nd-access used only for some beneficial
	Comments were divided on the whether the disclosure would be helpful to shareholders.	We continue to take the view that this disclosure is helpful to shareholders. We have made changes to the proposed requirement so that the disclosure regarding stratification is in respect of registered holders and beneficial owners. We also propose to require that the information be disclosed earlier, when the issuer files the notification of meeting.

#	Issue/Comment	Response
26.	Requirement to disclose non-payment for	
	Trequirement to discress non-payment jo	actively to egot
	One comment supported disclosure,	As noted in our responses to
	while two comments questioned the	Issue/Comment 17 and 32, we do not
	utility of the disclosure. One of the	intend to address the issue of requiring
	latter two comments noted that the	reporting issuers to pay for delivery to
	more fundamental issue was the	OBOs as part of the Proposals. We are
	potential that an OBO would not	maintaining the proposed disclosure
	receive proxy-related materials as a	requirement, but also propose to
	result of the reporting issuer not	require reporting issuers to disclose
	paying for OBO delivery. The second	whether they will pay for OBOs in the
	comment suggested that the disclosure	notification of meeting.
	of non-payment should be included in	
	the press release.	
Use of	NOBO information	
CSC 01		
27.	Increased restrictions on use of NOBO	information
	The comments were generally	We continue to think that the
	supportive, although one comment	restrictions are appropriate. We are
	questioned why such restrictions were	not adopting the suggestion regarding
	necessary. One comment suggested	adoption of specific privacy standards.
	that issuers, intermediaries and	We expect issuers, intermediaries and
	subcontractors be required to adopt	service providers to comply with their
	specific privacy standards, such as	obligations under privacy legislation,
	those in PIPEDA and the Canadian	and encourage adoption of appropriate
İ	Standards Association's Model Code.	best practices.
D	-4- f1 f11: :- f4:	
Reque	sts for beneficial ownership information	
28.	Permitting non-transfer agents to reque	st beneficial ownership information on
	behalf of reporting issuers	
	Community and the second of the	We continue to disability that is more and
	Comments generally supported this	We continue to think that issuers and
	proposed amendment. One comment	third parties should be able to obtain
	an accepted that a 2 5(4) has aliminated	NODO lista dina atlas (audais at to the
	suggested that s. 2.5(4) be eliminated	NOBO lists directly (subject to the
	completely, as information can be	permitted purposes for obtaining
	completely, as information can be delivered using a variety of media and	permitted purposes for obtaining NOBO lists, and permitted uses of
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101).
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding technological capacity should be made	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent provided the intermediary reasonably
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding technological capacity should be made by the intermediary, as it is the party	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent provided the intermediary reasonably believes that the reporting issuer (or
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding technological capacity should be made	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent provided the intermediary reasonably believes that the reporting issuer (or the person making the request on its
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	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding technological capacity should be made by the intermediary, as it is the party providing the information.	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent provided the intermediary reasonably believes that the reporting issuer (or the person making the request on its behalf) has the technological capacity
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	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding technological capacity should be made by the intermediary, as it is the party providing the information. However, one comment strongly disagreed with the proposed	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent provided the intermediary reasonably believes that the reporting issuer (or the person making the request on its behalf) has the technological capacity to receive the information. We note that the client response reform does
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding technological capacity should be made by the intermediary, as it is the party providing the information. However, one comment strongly disagreed with the proposed	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent provided the intermediary reasonably believes that the reporting issuer (or the person making the request on its behalf) has the technological capacity to receive the information. We note that the client response reform does not indicate that beneficial ownership
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding technological capacity should be made by the intermediary, as it is the party providing the information. However, one comment strongly disagreed with the proposed amendment, noting that: (a) beneficial owners completing their	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent provided the intermediary reasonably believes that the reporting issuer (or the person making the request on its behalf) has the technological capacity to receive the information. We note that the client response reform does not indicate that beneficial ownership information will only be released to a
	completely, as information can be delivered using a variety of media and by direct electronic exchange with a much wider array of parties than was anticipated when the original provision was drafted. In the alternative, the assessment regarding technological capacity should be made by the intermediary, as it is the party providing the information. However, one comment strongly disagreed with the proposed amendment, noting that:	permitted purposes for obtaining NOBO lists, and permitted uses of NOBO lists in Regulation 54-101). We therefore propose changes to the provision that clarify that a reporting issuer can request a NOBO list without using a transfer agent provided the intermediary reasonably believes that the reporting issuer (or the person making the request on its behalf) has the technological capacity to receive the information. We note that the client response reform does not indicate that beneficial ownership information will only be released to a
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#	Issue/Comment	Response
	participants in the daily affairs of publicly traded companies.	
Miscella	aneous comments	
29.	Requirement for issuers/intermediaries 101F6/7 and the date and time of any vo appointment	
	One comment was supportive of this requirement. However, other comments took the view that the proposed requirements were unclear. For example, one comment noted that the purpose of the proposed requirement was unclear. If the aim was to generate an audit trail for voting, then the recordkeeping requirements should go further to mandate keeping the date(s) the materials were sent to investors, full details of the instructions received and the date(s), time(s) and details of tabulated votes that were sent by an intermediary to the issuer. If the longer term aim was to have a system that can confirm voting instructions and that proxies were executed as securityholders intended, then it would be less expensive and more efficient to require full records to be kept now, rather than introduce additional requirements over time, necessitating multiple systems changes.	We propose to remove the proposed requirements at this stage. We will consider the broader issue of appropriate recordkeeping in the proxy voting system separately from the Proposals.
30.	Differences in definitions of special reso Regulation 51-102 and Regulation 54-1	
	A comment noted that there were differences in the drafting of the definitions of special resolution and proxy-related material in Regulation 51-102 and Regulation 54-101.	We propose to harmonize the definitions.
31.	Reasonable assurance of payment to int	ermediaries before mailing materials
	A comment noted that the language in Part 4 of Regulation 54-101 relating to the intermediary's obligation to deliver NOBO lists to issuers and proxy-related materials to beneficial owners on behalf of issuers should be amended to make the conditions contingent on the intermediary receiving reasonable assurance of payment.	We are not proposing to adopt this change at this time. We will consider this issue separately from the Proposals.

B. Comments on other aspects of Regulation 54-101

#	Comments	Response
32.	Issuers should pay for delivery to OBOs under all circumstances.	We are not adopting this suggestion at this time. We will consider the issue of whether Regulation 54-101 should require reporting issuers to deliver to OBOs separately from the Proposals.
33.	Regulation 54-101 needs to be strengthened to make intermediaries more accountable.	We are not adopting this suggestion at this time. We will consider this issue separately from the Proposals.
34.	For special meetings as defined in Regulation 54-101, materials should be sent 45 days in advance.	We are not adopting this suggestion as we continue to take the view that 21 days (30 days where notice-and-access is used) is an appropriate period. We note that existing policy statement guidance states that for meetings that deal with contentious matters, good corporate practice will often require that meeting materials be sent earlier than the time frames set out in Regulation 54-101 so that shareholders have the full opportunity to understand and react to matters raised.
35.	NOBO status should be the default for beneficial owners; shareholders who wish to remain anonymous must sign waiver of right to receive materials directly.	We are not adopting this suggestion at this time. We will consider issues generally related to OBO and NOBO status separately from the Proposals.
36.	Issuers should not be able to override a security holder's choice not to receive materials. In the alternative, securityholders who have declined to receive materials altogether should only be sent a notice package under notice-and-access.	We are not adopting this suggestion, as we think that reporting issuers are entitled to contact securityholders in connection with voting matters. Nor do we propose to effectively prohibit a reporting issuer from sending a beneficial owner a paper copy of the information circular. However, we encourage issuers to consider whether notice-and-access and stratification can be used to enhance effective communication in the beneficial owner communication process by sending notice-only packages to securityholders who do not wish to receive materials, and including paper copies of the information circulars in notice packages for shareholders who do wish to receive materials.
37.	Include FINS number in the NOBO list where it is requested by a person other than the reporting issuer.	We are not adopting this suggestion at this time. We will consider this issue separately from the Proposals.

#	Comments	Response
38.	OBOs and NOBOs should not be treated in the same manner where it is possible for NOBOs to be treated more like registered shareholders. The Original Materials should be amended to reflect this principle. Issuers should be allowed to provide NOBOs with a form of proxy rather than a request for voting instructions using the STAC protocol for NOBO omnibus proxies.	We are not adopting this suggestion at this time. We will consider the issue of whether NOBOs should be treated more like registered holders separately from the Proposals.
39.	Regulation 54-101 should mandate that any party that has carriage of mailing (such as the transfer agents or Broadridge) file with the CSA and on SEDAR a confirmation that the mailing was completed in accordance with the requirements of Regulation 54-101.	We are not adopting this suggestion at this time. We will consider this issue separately from the Proposals.
40.	Any party involved in the beneficial owner voting process should be entitled to rely upon the consent to electronic delivery of material obtained by another party.	We are not adopting this suggestion at this time. We will consider this issue separately from the Proposals.

C. $Comments \ on \ the \ proxy \ voting \ system \ generally$

#	Comment	Response
41.	There needs to be a clear voting audit trail. Consideration should be given to requiring a regulatory or independent audit of meetings where the vote was determined by a narrow margin.	We thank the commentators for their suggestions on areas where the proxy voting system requires regulatory attention. Although we are not proposing any specific regulatory initiatives as a result of these comments
42.	Shareholders should have the right to confidentiality when voting.	at this time, we continue to consider these comments separately from the Proposals, and what, if any, appropriate
43.	There needs to be a charter of shareholder rights.	regulatory responses to take. We support enhancing investor
44.	The regulators should send each beneficial owner a reminder form about casting votes.	education on the proxy voting system and are considering how we as securities regulators can facilitate achieving this outcome.
45.	Majority voting/individual director voting should be mandatory for reporting issuers.	
46.	Shareholders should have greater access to the proxy.	
47.	There should be policy guidance requiring the fair allocation of votes received in respect of all beneficial owner positions at a particular intermediary.	

#	Comment	Response
48.	There should be a CSA proxy voting	
	section on CSA websites similar to SEC	
	proxy voting section/There should be an	
	investor education campaign about the	
	beneficial owner voting process.	