## **Notice and Request for Comments**

### Draft Regulation 52-107 respecting Acceptable Accounting Principles and Auditing Standards

## Draft Policy Statement to Regulation 52-107 respecting Acceptable Accounting Principles and Auditing Standards

## Draft Regulation to amend Regulation 14-101 respecting Definitions

### **Purpose of Notice**

The Canadian Securities Administrators (the CSA or we) are publishing the following proposed materials for a 90-day comment period:

- Regulation 52-107 respecting Acceptable Accounting Principles and Auditing Standards (the Proposed Regulation),
- Policy Statement to Regulation 52-107 respecting Acceptable Accounting Principles and Auditing Standards (the Proposed Policy Statement), and
- Regulation to amend Regulation 14-101 respecting Definitions (Regulation 14-101)

The Proposed Regulation, the Proposed Policy Statement and the proposed Regulation to amend Regulation 14-101 are collectively referred to as the Proposed Materials.

The Proposed Regulation and the Proposed Policy Statement would replace the following documents currently in effect:

- Regulation 52-107 respecting Acceptable Accounting Principles, Auditing Standards and Reporting Currency (Current Regulation 52-107), and
- Policy Statement to Regulation 52-107 respecting Acceptable Accounting Principles, Auditing Standards and Reporting Currency.

The proposed amendments to Regulation 14-101 would remove one definition and add two new definitions.

This Notice forms part of a series of notices that address proposed changes to securities legislation arising from the upcoming changeover to International Financial Reporting Standards (IFRS).

We are publishing the text of the Proposed Materials with this Notice. You can also find the text of the Proposed Materials on the websites of many CSA members together with a blackline of the Proposed Regulation against Current Regulation 52-107.

We invite comments on the Proposed Materials. As the Proposed Materials relate primarily to the upcoming changeover to IFRS in Canada and need to be in place before January 1, 2011, we are not inviting comment on provisions of the Proposed Materials that will not be affected by this changeover to IFRS (other than the housekeeping amendments described in this Notice).

# **Background**

In February 2006, the Canadian Accounting Standards Board (AcSB) published a strategic plan to transition Canadian Generally Accepted Accounting Principles (Canadian GAAP) for public enterprises to IFRS adopted by the International Accounting Standards

Board (IASB) over a period of five years. In March 2008 the transition date was confirmed, and IFRS will apply to Canadian publicly accountable enterprises for financial years beginning on or after January 1, 2011.

The AcSB has announced that it plans to incorporate IFRS into the Handbook of the Canadian Institute of Chartered Accountants (the CICA Handbook) as Canadian GAAP for publicly accountable enterprises. As a result, the CICA Handbook will contain two versions of Canadian GAAP for public companies for a period of time. This includes:

- Part I of the CICA Handbook known as Canadian GAAP for publicly accountable enterprises that will apply for financial years beginning on or after January 1, 2011, and
- Part IV of the CICA Handbook known as Canadian GAAP for public enterprises that are the standards constituting Canadian GAAP before the mandatory effective date (current Canadian GAAP).

The CSA supports Canada's move to IFRS - a globally accepted, high quality set of accounting principles. The Proposed Materials address the changes required to reflect IFRS.

Current Regulation 52-107 sets out acceptable accounting principles and auditing standards to be applied by issuers and registrants for financial statements filed or delivered to securities regulatory authorities or securities regulators. Currently, a domestic issuer and a registrant must use Canadian GAAP for public enterprises in the CICA Handbook. A domestic issuer that is also registered with the United States Securities and Exchange Commission (SEC), i.e., an SEC issuer, has the option to use U.S. Generally Accepted Accounting Principles (U.S. GAAP). Under Current Regulation 52-107, only foreign issuers and foreign registrants can use IFRS.

The Proposed Materials were drafted to reflect that for financial years beginning on or after January 1, 2011 domestic issuers and registrants will be required to use IFRS as incorporated into the CICA Handbook.

The Canadian Auditing and Assurance Standards Board published their strategic plan to adopt International Standards on Auditing (ISAs) as Canadian Auditing Standards (CASs) in February 2007. These standards will continue to be known as Canadian Generally Accepted Auditing Standards (Canadian GAAS) in the CICA Handbook. The effective date for CASs is for audits of financial statements for periods ending on or after December 14, 2010. The Proposed Materials have also been drafted to reflect this changeover.

## **Substance and Purpose of the Proposed Materials**

The Proposed Materials require that, for financial years beginning on or after January 1, 2011, domestic issuers:

- prepare financial statements in accordance with Canadian GAAP applicable to publicly accountable enterprises, and
  - report compliance with IFRS.

A domestic issuer who is also an SEC issuer will continue to have the option to use U.S. GAAP.

The Proposed Materials require that, for financial years beginning on or after January 1, 2011, domestic registrants:

prepare financial statements in accordance with Canadian GAAP applicable to publicly accountable enterprises except that financial statements must account for

investments in subsidiaries, jointly controlled entities and associates as specified for separate financial statements in Canadian GAAP applicable to publicly accountable enterprises, and

report compliance with IFRS except that the financial statements account for investments in subsidiaries, jointly controlled entities and associates as specified for separate financial statements in IFRS.

Registrants will continue to be required to provide their financial statements on a non-consolidated basis in order to facilitate identification of potential concerns with a registrant's capital adequacy and financial solvency. Complete information in these areas would not be available if registrants filed consolidated financial statements.

Financial reporting terminology in Current Regulation 52-107 is being modified to reflect IFRS terminology. By replacing current Canadian GAAP terms and phrases with IFRS terms and phrases, we expect that a more consistent interpretation will be available for financial reporting for issuers and registrants. More consistent disclosure practices should increase transparency to the market and thereby benefit investors. As well, we have addressed certain transition issues as domestic issuers and registrants change from current Canadian GAAP to IFRS.

Issuers and registrants that file or deliver financial statements prepared in accordance with acceptable accounting principles other than IFRS as permitted by the Proposed Regulation may interpret any references in IFRS as a reference to the corresponding term in the other acceptable accounting principles.

The Proposed Materials are intended to provide an efficient transition mechanism for issuers and registrants to reflect the changeover, and produce high quality financial reporting for investors.

The Proposed Materials do not reflect the impact of exposure drafts or discussion papers from the IASB prior to their adoption into IFRS. The definition of IFRS in the proposed amendments to Regulation 14-101 incorporates amendments made from time to

The French version of the Proposed Materials reflect the changes in terminology made in the English version. Moreover, it reflects the changes in the French terminology introduced as a result of the copyrighted translation of IFRS in French produced by the IASC Foundation (IFRS in French). As the terminology of IFRS in French is still in a state of flux, we have tried our best to anticipate what terminology will be incorporated into the French version of Part I of the CICA Handbook as of January 1, 2011 and we have been in consultation with the Linguistic Services of the CICA on the subject. The foremost concern has been to align the terminology used in the French version of the Proposed Materials with the terminology used in IFRS in French.

### **Summary of the Proposed Materials**

### 1. Requirements for Acquisition Statements

An issuer must include in a document to be filed audited annual financial statements as well as unaudited interim financial reports for an acquired business that is significant in relation to the issuer, or in the context of an offering, that the issuer proposes to acquire where the likelihood of completing the acquisition is high. In addition to acquisition statements, an issuer must also provide pro forma financial statements that illustrate the impact of the acquisition on the issuer's financial position and financial performance. An acquisition is "significant" if it increases the size of the issuer by at least 20% if the issuer is a TSX-listed issuer and 40% if the acquirer is a venture issuer as defined in Regulation 51-102 respecting Continuous Disclosure Obligations. Regulation 51-102 requires an issuer to file a business acquisition report that includes acquisition statements and pro forma financial statements within 75 days of the date of an acquisition. The national prospectus rules require a prospectus to include acquisition statements and pro forma financial statements relating to a significant business proposed to be acquired.

Under Current Regulation 52-107, the only Canadian accounting principles accepted for acquisition statements are Canadian GAAP applicable to public enterprises. Acquisition statements may not be prepared using the differential reporting options for private enterprises. Effective for financial years beginning on or after January 1, 2011, the CICA Handbook will contain both Canadian GAAP applicable to publicly accountable enterprises (IFRS incorporated into the CICA Handbook) and Canadian GAAP applicable to private enterprises. The nature and extent of differences between these two sets of accounting standards will be significantly greater than the differential reporting options referred to above. As stated by the AcSB, "in comparison to current Canadian GAAP for public enterprises, the proposed standards for private enterprises have approximately half the specific disclosure requirements", as well as "simplified accounting for financial instruments, investments, pensions and other complex areas".

We considered the cost and time for issuers to provide acquisition statements and the needs of investors for financial information regarding the acquired business or business proposed to be acquired.

CSA jurisdictions except for Ontario concluded that, in addition to the other permitted accounting principles, the Proposed Regulation should permit acquisition statements to be prepared in accordance with Canadian GAAP applicable to private enterprises subject to specified conditions. These conditions are:

- the acquisition statements must consolidate any subsidiaries and account for significantly influenced investees and joint ventures using the equity method,
- financial statements for the business were not previously prepared in accordance with any of the other accounting principles permitted by the Proposed Regulation for acquisition statements, and
- the acquisition statements are accompanied by a notice that identifies the accounting principles used, states that they differ from Canadian GAAP applicable to publicly accountable enterprises, and indicates that the pro forma financial statements include adjustments relating to the business and present pro forma information prepared using accounting principles consistent with the accounting principles used by the issuer.

CSA jurisdictions except for Ontario are of the view that the time and cost to convert acquired business financial statements from Canadian GAAP applicable to private enterprises to IFRS would exceed the benefit to investors. CSA jurisdictions except for Ontario are of the view that audited acquisition financial statements prepared in accordance with Canadian GAAP applicable to private enterprises subject to certain conditions, as well as pro forma financial statements, provide sufficient information for an investor. The pro forma financial statements would produce a combined presentation of the issuer and the acquired business or business proposed to be acquired in accordance with accounting standards of the issuer, for example IFRS.

Ontario concluded that acquisition statements should continue to be prepared in accordance with accounting standards that are required for public companies. This includes one of Canadian GAAP applicable to publicly accountable enterprises, IFRS, U.S. GAAP, accounting principles for foreign private issuers in the U.S., and accounting principles of designated foreign jurisdictions. Ontario believes that Canadian GAAP applicable to private enterprises with or without variations is not appropriate for acquisition statements. Ontario also believes that permitting these standards would result in investors not receiving sufficiently comprehensive financial information for making investment decisions. Further, Ontario believes that audited IFRS acquisition statements provide an important starting point for the development of pro forma financial statements and also provide important comparable information to the issuer's IFRS financial statements.

Commenters are asked to respond to these questions by discussing the relevant costs and benefits relating to the provision in paragraph 3.11(1)(f) of the Proposed Regulation and other potential options:

Question 1: Do you agree with the proposal of jurisdictions other than Ontario that acquisition statements should be permitted to be prepared in accordance with Canadian GAAP for private enterprises where the specified conditions are met in accordance with paragraph 3.11(1)(f)? Please give reasons for your response.

Question 2: Do you agree with Ontario's proposal that acquisition statements should be permitted to be prepared only in accordance with a set of accounting principles specified in paragraphs 3.11(1)(a) to (e)? Please give reasons for your response.

Question 3: Do you think that any other options would better balance the cost and time for issuers to provide acquisition statements and the needs of investors to make investment decisions? For example, one option identified by Ontario would be to permit acquisition statements to be prepared in accordance with Canadian GAAP applicable to private enterprises where they are accompanied by an audited reconciliation quantifying and explaining material differences from Canadian GAAP applicable to private enterprises to IFRS and providing material IFRS disclosures. Please give reasons for your response.

#### 2. Accounting and Auditing Framework

#### i. For domestic issuers

We propose the following requirements for domestic issuers for financial years beginning on or after January 1, 2011:

- issuers must prepare their annual financial statements and interim financial reports in accordance with Canadian GAAP applicable to publicly accountable enterprises,
- issuers must make an explicit and unreserved statement of compliance with IFRS in the notes to their annual financial statements, and disclose compliance with International Accounting Standard 34 Interim Financial Reporting in their interim financial reports, and
- auditor's reports accompanying an issuer's financial statements must refer to IFRS and be in the form specified by Canadian generally accepted auditing standards for financial statements prepared in accordance with a fair presentation framework.

We also discuss in the Proposed Policy Statement that issuers and their auditors may refer to Canadian GAAP applicable to publicly accountable enterprises in addition to the reference of compliance with IFRS.

#### ii. For domestic registrants

We propose the following requirements for domestic registrants for financial years beginning on or after January 1, 2011:

registrants must prepare their annual financial statements and interim financial information in accordance with Canadian GAAP applicable to publicly accountable enterprises except that the financial statements or interim financial information must account for investments in subsidiaries, jointly controlled entities, and associates as specified for separate financial statements in Canadian GAAP applicable to publicly accountable enterprises, and

registrants must disclose that annual financial statements comply with IFRS except that the financial statements account for investments in subsidiaries, jointly controlled entities, and associates as specified for separate financial statements in IFRS.

We also discuss in the Proposed Policy Statement that registrants and their auditors may refer to Canadian GAAP applicable to publicly accountable enterprises in addition to the reference of compliance with IFRS.

We have developed specific language for issuers and registrants to describe the accounting and auditing frameworks for special purpose statements and financial information to comply with the requirements of IFRS.

The CICA Handbook will provide IFRS in English and French. Therefore, the Proposed Policy Statement explains that preparers and auditors will be able to use either version to comply with the proposed requirement to prepare financial statements in accordance with Canadian GAAP as applicable to publicly accountable enterprises.

The Proposed Materials require domestic issuers to explicitly refer to IFRS. The Proposed Policy Statement addresses the continuing need for some entities to refer to Canadian GAAP to satisfy existing contractual obligations, other federal, provincial and territorial laws, regulatory rules and other statutory or regulatory requirements.

### 3. Structure of Proposed Regulation

Issuers and registrants will transition to Canadian GAAP applicable to publicly accountable enterprises for financial years beginning on or after January 1, 2011. However, not all issuers and registrants have calendar year ends. For this reason we kept the "old" version of the Proposed Regulation with a few changes in Part 4 so that issuers and registrants will be able to refer to current Canadian GAAP. The "new" version of the Proposed Regulation with requirements for Canadian GAAP applicable to publicly accountable enterprises is in Part 3.

### 4. Use of different accounting principles for different periods

The Proposed Materials require financial statements to be prepared in accordance with the same accounting principles for all periods presented in the financial statements. The Proposed Regulation provides an exemption to permit comparative financial information for a financial year beginning before January 1, 2011 to be prepared using current Canadian GAAP if certain conditions are met.

### 5. Removal of "same core subject matter"

We have removed this exemption due to global conversions to IFRS, and the infrequent use of the exemption.

#### SEC issuers 6.

The Proposed Regulation maintains the option for a domestic issuer that is also an SEC registrant to use U.S. GAAP. We have removed the requirement to reconcile from U.S. GAAP to Canadian GAAP for periods relating to financial years beginning on or after January 1, 2011. We believe that this reconciliation would cease to be useful after the changeover to IFRS.

### 7. Amendments to Regulation 14-101

Definitions we are proposing in amendments to Regulation 14-101 include IFRS as issued by the International Accounting Standards Board, and ISAs as issued by the International Auditing and Assurance Standards Board. The Proposed Materials do not permit the use of national variations of IFRS or "jurisdictional" IFRS.

#### 8. Acquisition statements and audit standards

With the broader adoption of ISAs internationally after 2010, we are proposing to permit ISAs to be used in auditor's reports accompanying acquisition financial statements.

## Comparative requirements for domestic registrants

As a transition exemption, the Proposed Regulation provides that financial statements and interim financial information for domestic registrants relating to a financial year beginning in 2011 and complying with IFRS may exclude comparative information for the preceding financial year or interim period.

### *10*. Housekeeping amendments

Where appropriate, we have also included a number of amendments that are housekeeping amendments. These include:

#### U.S. GAAS *(i)*

The Proposed Materials have been changed to reflect the appropriate terminology for auditing standards in the U.S..

Public Company Accounting Oversight Board Generally Accepted Auditing Standards (U.S. PCAOB GAAS) and the auditing standards for private U.S. companies, i.e. American Institute of Certified Public Accountants Generally Accepted Auditing Standards (U.S. AICPA GAAS), are reflected in the Proposed Regulation.

#### (ii) Auditor's opinions

The Proposed Materials reflect the terminology appropriate to Canadian GAAS for audits of financial statements on or after December 14, 2010. A "modification of opinion" includes a qualification of opinion, an adverse opinion, and a disclaimer of opinion.

### (iii) Credit supporter or credit support issuer

We have made modifications to the Proposed Regulation to properly reflect existing practices for credit supporters and credit support issuers in continuous disclosure and prospectus rules. We have found the current requirements do not clearly align with the financial statement requirements for credit support issuers and credit supporters in the continuous disclosure and prospectus rules.

# **Other Amendments**

The CSA, except the Autorité des marchés financiers and the New Brunswick Securities Commission, are also publishing for comment today amending regulations for the following Regulations and accompanying Policy Statements reflecting the impact of the transition to IFRS:

- Regulation 51-102 respecting Continuous Disclosure Obligations
- Regulation 41-101 respecting General Prospectus Requirements
- Regulation 44-101 respecting Short Form Prospectus Distributions
- Regulation 44-102 respecting Shelf Distributions
- Regulation 71-102 respecting Continuous Disclosure and Other Exemptions Relating to Foreign Issuers

Regulation 52-109 respecting Certification of Disclosure in Issuers' Annual and Interim Filings

The Autorité des marchés financiers and the New Brunswick Securities Commission are publishing for comment today staff notices that set out the substantive proposed changes reflected in the amending regulations published in the other CSA jurisdictions. Because of the legal obligation to publish amending regulations simultaneously in French and English in Québec and New Brunswick, and because the French IFRS terminology is still in a state of flux, publication for comment of amending regulations in these provinces is presently not feasible. It is expected that the Autorité des marchés financiers and the New Brunswick Securities Commission will publish for comment corresponding amending regulations, in French and in English, during the first quarter of 2010. However, market participants in Québec and New Brunswick are encouraged to comment on the substantive proposed changes presented in the staff notices, and on the amendments published by the other CSA jurisdictions.

We also intend to publish for comment on a later timing changes reflecting the impact of the transition to IFRS on Investment Funds including the following Regulations and accompanying Policy Statements:

- Regulation 81-106 respecting Investment Fund Continuous Disclosure
- Regulation 81-101 respecting Mutual Fund Prospectus Disclosure
- Regulation 81-102 respecting Mutual Funds
- Regulation 81-104 respecting Commodity Pools
- Regulation 41-101 respecting General Prospectus Requirements relating to Form 41-101 F2 Information Required in an Investment Fund Prospectus

We will also publish for comment on a later timing changes reflecting the impact of the transition to IFRS on the following Regulations and Policy Statements:

- Regulation 31-103 respecting Registration Requirements and Exemptions
- Regulation 45-106 respecting Prospectus and Registration Exemptions
- Regulation 51-101 respecting Standards of Disclosure for Oil and Gas Activities
  - Regulation 52-110 respecting Audit Committees
  - Policy Statement 58-201 respecting Corporate Governance Guidelines

The CSA will also be publishing a replacement for CSA Staff Notice 52-306 Non-GAAP Financial Measures and a revised Policy Statement 41-201 respecting Income Trusts and Other Indirect Offerings on a later date reflecting the changeover to IFRS.

# **Alternatives Considered**

No alternatives to the Proposed Regulation were considered.

# **Anticipated Costs and Benefits**

The AcSB's Strategic Plan approved moving financial reporting for Canadian publicly accountable enterprises to IFRS with a mandatory changeover from current Canadian GAAP to IFRS for years beginning on or after January 1, 2011. The CSA has monitored the implementation of the AcSB's Strategic Plan. We support the changeover to IFRS. Our objective is to ensure a smooth transition from current Canadian GAAP to IFRS

for reporting issuers and registrants. Transition issues include changes to securities legislation and regulations to address changes in terminology and disclosure requirements. While the changeover to IFRS may impose costs on our market participants, the changes in the Proposed Materials are generally expected to not impose additional costs and may even assist in reducing costs of the transition by providing appropriate guidance and increasing awareness of the changeover.

## **Unpublished Materials**

In proposing the Proposed Materials, we have not relied on any significant unpublished study, report, or other written materials.

# **Appendices**

The appendices with this Notice include the Proposed Materials. The appendices are organized as follows:

a table summarizing changes in the Proposed Materials (Appendix A),

### **Request for Comments**

We welcome your comments on the Proposed Materials. Please provide your comments in writing by December 24, 2009. If you are not sending your comments by email, you should also send an electronic file containing the submissions (in Windows format, Microsoft Word).

Please address your submission to all of the Canadian securities regulatory authorities, as follows:

Autorité des marchés financiers **British Columbia Securities Commission** Alberta Securities Commission Saskatchewan Financial Services Commission Manitoba Securities Commission **Ontario Securities Commission** New Brunswick Securities Commission Superintendent of Securities, Prince Edward Island Nova Scotia Securities Commission Securities Commission of Newfoundland and Labrador Superintendent of Securities, Yukon Territory Superintendent of Securities, Northwest Territories Superintendent of Securities, Nunavut

Deliver your comments only to the two addresses that follow. Your comments will be distributed to the other participating CSA member jurisdictions.

Anne-Marie Beaudoin, Secrétaire Autorité des marchés financiers Tour de la Bourse 800, square Victoria C.P. 246, 22<sup>e</sup> étage

Montreal, Québec, H4Z 1G3 Fax: (514) 864-6381

E-mail: consultation-en-cours@lautorite.qc.ca

John Stevenson, Secretary Ontario Securities Commission 20 Queen Street West Suite 1900, Box 55 Toronto, Ontario M5H 3S8

Fax: (416) 593-8145

E-mail: <u>jstevenson@osc.gov.on.ca</u>

We cannot keep submissions confidential because securities legislation in certain provinces requires that a summary of the written comments received during the comment period be published.

## Questions

Please refer your questions to any of:

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**September 25, 2009** 

# APPENDIX A

# **Summary of Changes in Proposed Materials**

### TERMINOLOGY CHANGES A.

# **Accounting Terms or Phrases**

We replaced the following terms and phrases used in the rules with comparable IFRS/ISA terms or phrases.

Original Term or Phrase	IFRS Term or Phrase	
Measurement Currency	Functional Currency	
Reporting Currency	Presentation Currency	
Does not contain a reservation	Does not contain a modification of opinion	
Balance sheet	Statement of financial position	
Canadian GAAP as applicable to public	Canadian GAAP applicable to publicly	
enterprises	accountable enterprises (post transition to	
	IFRS)	
Canadian GAAP as applicable to public	Canadian GAAP – Part IV (pre transition	
enterprises	to IFRS)	
Net income	Profit or loss	
Cash flow statement	Statement of cash flows	
Interim financial statements	Interim financial report	

# Other Changes to Accounting References

Term	Explanation of Change
Public enterprise	Definition in Current Regulation 52-107 of "public enterprise" not
	included in Part 1 of the Proposed Regulation. "Publicly accountable
	enterprise" definition inserted in Part 3 of the Proposed Regulation.
Canadian	Removed "Canadian auditor's report" from Regulation 14-101.
auditor's report	
U.S. AICPA	U.S. GAAS differentiated between auditing standards of the
GAAS and U.S.	American Institute of Certified Public Accountants (for non-SEC
PCAOB GAAS	registrants) and U.S. PCAOB GAAS which are auditing standards of
	the Public Company Accounting Oversight Board (United States)
	for SEC registrants and added "as amended from time to time" to
	application of GAAS on a dynamic basis.
IFRS	Definition of IFRS inserted into Regulation 14-101 as follows:
	"IFRS" means standards and interpretations adopted by the
	International Accounting Standards Board and amended from time
	to time, comprising International Financial Reporting Standards,
	International Accounting Standards and interpretations developed by
	the International Financial Reporting Interpretations Committee or
	the former Standing Interpretations Committee;
International	Definition of International Standards on Auditing inserted into
Standards on	Regulation 14-101 as follows:
Auditing	
	"International Standards on Auditing" means auditing standards
	issued by the International Auditing and Assurance Standards Board,
	as amended from time to time;
Financial	"Financial statements" inserted into definitions in Part 1 of the
statements	Proposed Regulation and includes interim financial reports (IFRS
	reference) to be consistent with Regulation 51-102
Annual financial	Proposed Regulation revised to be applicable to "all financial
statements,	statements" – includes annual and interim but not <i>pro formas</i> . <i>Pro</i>
interim financial	forma financial statements are addressed separately.

Term	Explanation of Change
reports, and pro	
forma financial	
statements	

## **B. OTHER CHANGES**

### Explanation of Change

Identification of accounting principles – Requirement to identify accounting principles used to prepare financial statements removed. The following requirements created:

- Issuers must make an explicit and unreserved statement of compliance with IFRS in the notes to the annual financial statements and disclose compliance with IAS 34 in its interim financial report
- Auditors' reports must be in the form specified by Canadian GAAS for financial statements prepared in accordance with a fair presentation framework and refer to

Same core subject matter - Foreign issuers currently are permitted to use accounting principles that cover substantially the "same core subject matter as Canadian GAAP". Removed "same core subject matter" exemptions from Current Regulation 52-107.

Identification of auditing standards - Audit reports on financial statements audited in accordance with U.S. AICPA GAAS, U.S. PCAOB GAAS and International Standards on Auditing must identify the auditing standards used to conduct the audit and the accounting principles used to prepare the financial statements (explicitly required in the Proposed Regulation).

Applicability to registrants - The applicability of the Proposed Regulation extends to those financial statements and interim financial information delivered by registrants. Subsection 3.2(3) of the Proposed Regulation added so that financial statements filed pursuant to Regulation 31-103 must be prepared in accordance with Canadian GAAP applicable to publicly accountable enterprises and must account for investments in subsidiaries, jointly controlled entities and associates on the basis specified for separate financial statements in the CICA Handbook. For financial statements, registrants must disclose compliance with IFRS with the exception as described above.

Presentation currency - Must be prominently displayed in the financial statements previously was required to be disclosed on the face page of the financial statements or notes unless prepared in accordance with Canadian GAAP and the reporting currency is the Canadian dollar. IFRS requires disclosure.

Functional currency - Financial statements must disclose the functional currency if it is different than the presentation currency (previously note disclosure only). This is an IFRS required disclosure.

Predecessor auditor's reports - If an issuer or registrant has changed its auditor and that comparative period(s) is audited by a predecessor auditor, must attach the predecessor auditor's report on the comparative periods. Alternatively, except in the case of prospectus and take-over rules, reference to the predecessor auditor's report on the comparative periods is sufficient.

Acceptable Accounting Principles for SEC Issuers - eliminated reconciliation from U.S. GAAP to Canadian GAAP for an SEC issuer reporting in accordance with U.S. GAAP who has previously filed financial statements prepared in accordance with Canadian GAAP.

## Acquisition statements:

- Permitted GAAPs are Canadian GAAP applicable to publicly accountable enterprises, IFRS, U.S. GAAP, SEC accounting principles for foreign private issuers, and designated foreign issuer accounting principles
- Except in Ontario, also permit Canadian GAAP applicable to private enterprises if

# **Explanation of Change**

- the acquisition statements consolidate any subsidiaries and account for significantly influenced investees and joint ventures using the equity method,
- financial statements for the business were not previously prepared using the other accounting principles permitted for acquisition statements
- the acquisition statements are accompanied by a notice identifying the accounting principles used, states that they differ from Canadian GAAP applicable to publicly accountable enterprise, and indicates that the pro forma financial statements include adjustments relating to the business and present pro forma information using accounting principles consistent with the accounting principles used by the issuer.
- Removed accounting principles that cover substantially the "same core subject matter as Canadian GAAP" as a permitted GAAP

Acceptable Accounting Principles for SEC Issuers – Proposed subsection 4.7(2) applies if an SEC issuer changes from Canadian GAAP to U.S. GAAP in 2010. Reconciliation for a one-year period required in this case. There is no requirement in this case to reconcile subsequently to IFRS.

Acceptable Accounting Principles for Pro Forma Financial Statements - revised requirement for pro forma financial statements from "must be prepared in accordance with the issuer's GAAP" to "must be prepared using principles that are consistent with the issuer's GAAP".

#### C. HOUSEKEEPING CHANGES

# **Explanation of Change**

"Alternative credit support" inserted into the definitions related to credit support in Regulation 52-107. The credit support section does not currently refer both to the possibility that either the subsidiary entity or the parent can be a guarantor and the requirement that the appropriate entity submit financial statements. This section is revised to reflect current practices.

"Accounting principles" definition revised from "mean a body of accounting principles that are generally accepted..." to "mean a body of principles relating to accounting that are generally accepted....". This is required to avoid the circularity of using "accounting principles" to define the same expression.

"Acquisition statements" definition expanded to make reference to all the rules where they are required

"inter-dealer bond broker" definition reference to "Investment Dealers Association" revised to "Investment Industry Regulatory Organization of Canada"

"U.S. GAAP" definition revised to remove reference to eliminated Regulation S-B under the 1934 Act and added "as amended from time to time" to conform with dynamic application of Canadian GAAP